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#### DEPARTMENT OF HEALTH AND HUMAN SERVICES

#### **Administration For Children and Families**

[C.F.D.A. Number: 93.671]

Funding Opportunity Announcement for Family Violence Prevention and Services/Grants for Domestic Violence Shelters/Grants to Native American Tribes (including Alaska Native Villages) and Tribal Organizations

**AGENCY:** Family and Youth Services Bureau (FYSB), Administration on Children, Youth, and Families (ACYF), ACF.

**ACTION:** This Funding Opportunity Announcement (FOA) was originally published as Funding Opportunity Number HHS-2014-ACF-ACYF-FVPS-0801 on April 29, 2014 at <a href="http://www.acf.hhs.gov/grants/open/foa/view/HHS-2014-ACF-ACYF-FVPS-0801">http://www.acf.hhs.gov/grants/open/foa/view/HHS-2014-ACF-ACYF-FVPS-0801</a>. FYSB is publishing this notice in the *Federal Register* to satisfy its regulatory requirements at 45 CFR 1370.2.

**SUMMARY:** This FOA governs the proposed award of formula grants under the Family Violence Prevention and Services Act (FVPSA) to Native American tribes (including Alaska Native villages) and tribal organizations. The purpose of these grants is to: (1) assist tribes in efforts to increase public awareness about, and primary and secondary prevention

of, family violence, domestic violence, and dating violence; and (2) assist tribes in efforts to

provide immediate shelter and supportive services for victims of family violence, domestic

violence, or dating violence, and their dependents (42 U.S.C. 10401, et. seq.). This FOA

announces formula awards and is not open for competition.

**DATES:** The application due date is June 30, 2014

FOR FURTHER INFORMATION CONTACT: Shena R. Williams at (202) 205-5932

or e-mail at Shena. Williams@acf.hhs.gov.

SUPPLEMENTARY INFORMATION:

The following is the full, published FOA, available at

http://www.acf.hhs.gov/grants/open/foa/view/HHS-2014-ACF-ACYF-FVPS-0801:

I. FUNDING OPPORTUNITY DESCRIPTION

**Description** 

**Background** 

The Administration on Children, Youth and Families (ACYF) is committed to facilitating

healing and recovery and promoting the social and emotional well-being of victims,

children, youth, and families who have experienced domestic violence, maltreatment, exposure to violence, and trauma. This FVPSA funding opportunity announcement, administered through ACYF's Family and Youth Services Bureau (FYSB) is designed to assist tribes in their efforts to support the establishment, maintenance, and expansion of programs and projects: (1) to prevent incidents of family violence, domestic violence, and dating violence;(2) to provide immediate shelter, supportive services, and access to community-based programs for victims of family violence, domestic violence, or dating violence, and their dependents; and (3) to provide specialized services for children exposed to family violence, domestic violence, or dating violence, underserved populations, and victims who are members of racial and ethnic minority populations (section 10406 (a)).

Tribes face unique circumstances and obstacles when responding to family violence. The particular legal relationship of the United States to Indian tribes creates a federal trust responsibility to assist tribal governments in safeguarding the lives of Indian victims of family violence.

In FY 2013 the Department of Health and Human Services (HHS) and the Administration for Children and Families (ACF) consulted with tribal governments on all of the grant programs administered by ACF. FVPSA- related issues were addressed during each of these consultations.

During FY 2013, ACF awarded FVPSA grants to 143 tribes or tribal organizations in support of 222 tribes; 55 states and territories; and 55 nonprofit State Domestic Violence Coalitions. In addition, ACF awarded FVPSA grants to one National Indian Resource Center addressing Domestic Violence and Safety for Indian Women, other national, special issue and culturally specific resource centers, and the National Domestic Violence Hotline.

## Ensuring the Well-Being of Vulnerable Children and Families/Adults

ACYF is committed to facilitating healing and recovery and promoting the social and emotional well-being of children, youth, and families/adults who have experienced maltreatment, exposure to violence, and/or trauma. Awards governed by this funding opportunity announcement and other current fiscal year expenditures are designed to ensure that effective interventions are in place to build skills and capacities that contribute to the healthy, positive, and productive functioning of families.

Experiencing trauma can have a profound effect on the overall functioning of individuals and families. Thus, efforts to address the impact of trauma are essential in cultivating social and emotional well-being. ACYF therefore promotes a trauma-informed approach, which involves understanding and responding to the symptoms of chronic interpersonal trauma and traumatic stress, as well as the behavioral and mental health consequences of trauma.

ACYF expects to maintain a continued focus on social and emotional well-being as a critical component of its overall mission to ensure positive outcomes for all individuals and families. Tribal grantees have a critical role in incorporating ACYF priorities by helping to ensure trauma-informed interventions are embedded within the service provision framework of all services funded by FVPSA. Tribes and tribal organizations are strongly encouraged to leverage the expertise of the FVPSA-funded National Indigenous Women's Resource Center on Domestic Violence and the National Center on Domestic Violence, Trauma and Mental Health to infuse programs with best supported and most promising practices on trauma-informed interventions as they seek to promote the social and emotional well-being of families seeking shelter and supportive services.

#### **Use of Funds**

Grantees should ensure that not less than 70 percent of the funds distributed are used for the primary purpose of providing immediate shelter and supportive services to adult and youth victims of family violence, domestic violence, or dating violence, and their dependents. Not less than 25 percent of the funds must be used for the purpose of providing supportive services and prevention services (section 10408(b)).

FVPSA funds awarded to grantees should be used for activities described in (section 10408(b)):

#### Shelter

Provision of immediate shelter and related supportive services to adult and youth
victims of family violence, domestic violence, or dating violence, and their
dependents, including paying for the operating and administrative expenses of the
facilities for such shelter.

# Supportive Services

- Provision of individual and group counseling, peer support groups, and referral to community-based services to assist family violence, domestic violence, and dating violence victims, and their dependents, in recovering from the effects of the violence.
- Provision of services, training, technical assistance, and outreach to increase
  awareness of family violence, domestic violence, and dating violence, and
  increase the accessibility of family violence, domestic violence, and dating
  violence services.
- Provision of culturally and linguistically appropriate services.
- Provision of services for children exposed to family violence, domestic violence, or dating violence, including age-appropriate counseling, supportive services, and services for the non-abusing parent that support that parent's role as a caregiver, which may, as appropriate, include services that work with the non-abusing parent and child together.
- Provision of advocacy, case management services, and information and referral services, concerning issues related to family violence, domestic violence, or

dating violence intervention and prevention, including: (1) assistance in accessing related federal and state financial assistance programs; (2) legal advocacy to assist victims and their dependents; (3) medical advocacy, including provision of referrals for appropriate health care services (including mental health, alcohol, and drug abuse treatment), but which shall not include reimbursement for any health care services; (4) assistance locating and securing safe and affordable permanent housing and homelessness prevention services; (5) transportation, child care, respite care, job training and employment services, financial literacy services and education, financial planning and related economic empowerment services; and (6) parenting and other educational services for victims and their dependents.

- Provision of prevention services, including outreach to underserved populations.
- Assistance in developing safety plans, and supporting efforts of victims of family violence, domestic violence, or dating violence to make decisions related to their ongoing safety and well-being.

## **Annual FVPSA Tribal Grantee Meeting**

One or more grantee representatives should plan to attend FVPSA's tribal grantee meeting and may use grant funding to support the travel of up to two participants. The meeting is a training and technical assistance activity focusing on FVPSA administrative issues as well as the promotion of evidence-informed and promising practices to address family violence,

domestic violence, and dating violence. Subsequent correspondence will advise the grantees of the date, time, and location of their grantee meeting in 2015.

## **Client Confidentiality**

In order to ensure the safety of adult, youth, and child victims of family violence, domestic violence, or dating violence, and their families, FVPSA-funded programs must establish and implement policies and protocols for maintaining the confidentiality of records pertaining to any individual provided domestic violence services. Consequently, when providing statistical data on program activities and program services, individual identifiers of client records will not be used (section 10406(c)(5)).

In the annual grantee Performance Progress Report (PPR), grantees must collect unduplicated data from each program. No client level data should be shared with a third party, regardless of encryption, hashing, or other data security measures, without a written, time-limited release as described in section 10406(c)(5). The address or location of any FVPSA-supported shelter facility shall, except with written authorization of the person or persons responsible for the operation of such shelter, not be made public (section 10406(c)(5)(H)) and the confidentiality of records pertaining to any individual provided domestic violence services by any FVPSA-supported program will be strictly maintained.

#### **Coordinated and Accessible Services**

The impacts of family violence may include physical injury and death of primary or secondary victims, psychological trauma, isolation from family and friends, harm to children living with a parent or caretaker who is either experiencing or perpetrating family violence, increased fear, reduced mobility, damaged credit, employment and financial instability, homelessness, substance abuse, chronic illnesses, and a host of other health and related mental health consequences. In tribal communities, these dynamics may be compounded by barriers such as the isolation of vast rural areas, the concern for safety in isolated settings, lack of housing and shelter options, and the transportation requirements over long distances. These factors heighten the need for the coordination of the services through an often limited delivery system. To help bring about a more effective response to the problem of family violence, domestic violence, or dating violence, HHS urges tribes and tribal organizations receiving funds under this funding opportunity to coordinate activities and related issues and to consider joining a consortium of tribes to coordinate service delivery where appropriate.

It is essential that community service providers are involved in the design and improvement of intervention and prevention activities. Coordination and collaboration among victim services providers; community-based, culturally specific, and faith-based services providers; housing and homeless services providers; and tribal, federal, state, and local public officials and agencies are needed to provide more responsive and effective services to victims of family violence, domestic violence, and dating violence, and their families.

To promote a more effective response to family violence, domestic violence, and dating violence, HHS requires states receiving FVPSA funds to collaborate with State Domestic Violence Coalitions, tribes, tribal organizations, service providers, and community-based organizations to address the needs of family violence, domestic violence, and dating violence victims, particularly for those who are members of racial and ethnic minority populations and underserved populations (section 10407(a)(2)).

To serve victims most in need and to comply with federal law, services must be widely accessible. Services must not discriminate on the basis of age, disability, sex, race, color, national origin, or religion (section 10406(c)(2)). The HHS Office for Civil Rights provides guidance that may assist grantees in complying with civil rights laws that prohibit discrimination on these bases.

HHS also provides guidance to recipients of federal financial assistance on meeting the legal obligation to take reasonable steps to provide meaningful access to federally assisted programs by persons with limited English proficiency. Please see <a href="https://www.hhs.gov/ocr/civilrights/resources/laws/revisedlep.html">www.hhs.gov/ocr/civilrights/resources/laws/revisedlep.html</a>. Additionally, HHS provides guidance regarding access to HHS-funded services for immigrant survivors of domestic violence. Please see

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Services must also be provided on a voluntary basis; receipt of emergency shelter or housing must not be conditioned on participation in supportive services (section 10408(d)). Please see Appendix B for guidance regarding access to HHS-funded services for lesbian, gay, bisexual, transgender, or questioning (LGTBQ) (also known as "Two Spirited") survivors of domestic violence.

Additionally, please see Appendix B – LGBTQ (also known as "Two-Spirit")

Accessibility Policy; this Policy provides that the applicant must consider how its program will be inclusive of and non-stigmatizing toward LGBTQ/Two-Spirit participants in its application for funding. If not already in place, the applicant and, if applicable, subawardees must establish and publicize policies prohibiting harassment based on race, sexual orientation, gender, gender identity (or expression), religion, and national origin, as well as provide staff training and implement policies and procedures for documenting work reflecting these assurances.

## **Definitions – for the purposes of this funding opportunity**

Tribes and tribal organizations should use the following definitions in carrying out their programs.

Dating Violence: Violence committed by a person who is or has been in a social relationship of a romantic or intimate nature with the victim and where the existence of such a relationship shall be determined based on a consideration of the length of the relationship,

the type of relationship, and the frequency of interaction between the persons involved in the relationship.

Domestic Violence: Felony or misdemeanor crimes of violence committed by a current or former spouse of the victim, by a person with whom the victim shares a child in common, by a person who is cohabitating with or has cohabitated with the victim as a spouse, by a person similarly situated to a spouse of the victim under the domestic or family violence laws of the jurisdiction receiving grant monies, or by any other person against an adult or youth victim who is protected from that person's acts under the domestic or family violence laws of the jurisdiction.

Family Violence: Any act or threatened act of violence, including any forceful detention of an individual, which (a) results or threatens to result in physical injury; and (b) is committed by a person against another individual (including an elderly person) to whom such person is, or was, related by blood or marriage, or otherwise legally related, or with whom such person is, or was, lawfully residing.

*Indian Tribe*: Any Indian tribe, band, nation, or other organized group or community, including any Alaska Native village or regional or village corporation as defined in or established pursuant to the Alaska Native Claims Settlement Act (43 U.S.C. 1601 et. seq.), which is recognized as eligible for the special programs and services provided by the United States to Indians because of their status as Indians.

Personally Identifying Information or Personal Information: Any individually identifying information for or about an individual, including information likely to disclose the location of a victim of domestic violence, dating violence, sexual assault, or stalking, including: a first and last name, a home or other physical address, contact information (including a postal, e-mail or Internet protocol address, or telephone or facsimile number), a social security number, and any other information, including date of birth, racial or ethnic background, or religious affiliation, that, in combination with any of the above identifiers, would serve to identify any individual.

Shelter: The provision of temporary refuge and supportive services in compliance with applicable state law and regulation governing the provision, on a regular basis, of shelter, safe homes, meals, and supportive services to victims of family violence, domestic violence, or dating violence, and their dependents.

State Domestic Violence Coalition: A statewide, nonprofit, private domestic violence service organization with a membership that includes a majority of the primary-purpose domestic violence service providers in the state; has board membership representative of primary-purpose domestic violence service providers and the communities in which the services are being provided in the state; has as its purpose to provide education, support, and technical assistance to such service providers to enable the providers to establish and maintain shelter and supportive services for victims of domestic violence and their dependents; and serves as an information clearinghouse, primary point of contact, and resource center on domestic violence for the state and supports the development of policies,

protocols, and procedures to enhance domestic violence intervention and prevention in the state.

Supportive Services: Services for adult and youth victims of family violence, domestic violence, or dating violence, and their dependents. Such services are designed to meet the needs of such victims for short-term, transitional, or long-term safety and provide counseling, advocacy, or assistance for victims of family violence, domestic violence, or dating violence, and their dependents.

*Tribal Consortium:* A partnership between one or more tribes or Alaska Native villages which authorizes a single tribal organization or nonprofit to submit an application and administer the FVPSA grant funds on their behalf.

Tribally Designated Official: An individual designated by an Indian tribe, tribal organization, or nonprofit private organization authorized by an Indian tribe to administer a grant.

Tribal Organization: The recognized governing body of any Indian tribe; any legally established organization of Indians that is controlled, sanctioned, or chartered by such governing body or which is democratically elected by the adult members of the Indian community to be served by such organization, and that includes the maximum participation of Indians in all phases of its activities. In any case where a contract is let or grant made to an organization to perform services benefiting more than one Indian tribe,

the approval of each such Indian tribe shall be a prerequisite to the letting or making of such contract or grant.

*Underserved Populations*: Populations underserved because of geographic location, underserved racial and ethnic populations, populations underserved because of special needs (such as language barriers, disabilities, alienage status, or age), and any other population determined to be underserved by the Attorney General or by the Secretary of HHS, as appropriate.

#### II. AWARD INFORMATION

Subject to the availability of federal appropriations and as authorized by law, in FY 2014, ACYF will allocate 10 percent of the appropriation available under section 10403(a) to tribes for the establishment and operation of shelters (including safe houses), and the provision of supportive services or prevention services to adults and youth victims of family violence, domestic violence, or dating violence, and their dependents.

HHS will also make available funds to states to support local domestic violence programs to provide immediate shelter and supportive services for adult and youth victims of family violence, domestic violence, or dating violence, and their dependents; State Domestic Violence Coalitions to provide technical assistance and training, advocacy services, among other activities with local domestic violence programs; the national resource centers, special issue resource centers, and culturally specific resource centers; the National Domestic

Violence Hotline; and to support discretionary projects including training and technical assistance, collaborative projects with advocacy organizations and service providers, data collection efforts, public education activities, research, and other demonstration projects.

In computing tribal allocations, ACF will use the latest available population figures available from the Census Bureau. The latest Census population counts may be viewed at: <a href="https://www.census.gov">www.census.gov</a>. Where Census Bureau data are unavailable, ACF will use figures from the Bureau of Indian Affairs' (BIA's) Indian Population and Labor Force Report, which is available at: <a href="https://www.bia.gov/WhatWeDo/Knowledge/Reports/index.htm">www.bia.gov/WhatWeDo/Knowledge/Reports/index.htm</a>.

The funding formula for the allocation of family violence funds is based upon the tribe's population. The formula has two parts, the tribal population base allocation and a population category allocation.

Base allocations are determined by a tribe's population and a funds allocation schedule. Tribes with populations between 1 and 50,000 people receive a \$2,500 base allocation for the first 1,500 people. For each additional 1,000 people above the 1,500 person minimum, a tribe's base allocation is increased \$1,000. Tribes with populations between 50,001 to 100,000 people receive base allocations of \$125,000, and tribes with populations of 100,001 to 150,000 receive a base allocation of \$175,000.

Once the base allocations have been distributed to the tribes that have applied for FVPSA funding, the ratio of the tribal population category allocation to the total of all base

allocations is then considered in allocating the remainder of the funds. By establishing base amounts with distribution of proportional amounts for larger tribes, FYSB is balancing the need for basic services for all tribes with the greater demand for services among tribes with larger populations. In FY 2013, actual grant awards ranged from \$14,071- \$1,583,043.

Tribes with smaller populations are encouraged to apply for FVPSA funding as a consortium. In a tribal consortium, the population of all of the tribes involved is used to calculate the award amount. The allocations for each of the tribes included in the consortium will be combined to determine the total grant for the consortium.

# **Length of Project Periods**

FVPSA tribal formula grant awards will be used to perform or to partially perform functions or activities that take place within a 2-year period. The project period for this award is from October 1, 2013 to September 30, 2015.

## **Expenditure Period**

The project period under this program announcement is 24 months. The FVPSA funds may be used for expenditures starting October 1 of each fiscal year for which they are granted, and will be available for expenditure through September 30 of the following fiscal year.

Award Year	Project Period	Application Requirements
(Federal	(24 Months)	&

Fiscal Year		Expenditure Periods
<b>(FY)</b> )		
FY 2014	10/01/2013 -	Regardless of the date the award is received,
	9/30/2015	these funds may be expended by the grantee for
		obligations incurred since October 1, 2013. The
		funds may be expended through September 30,
		2015.

Re-allotted funds, if any, are available for expenditure until the end of the fiscal year following the fiscal year that the funds became available for re-allotment. FY 2014 grant funds that are made available to tribes and tribal organizations through re-allotment must be expended by the grantee no later than September 30, 2015.

#### III. ELIGIBILITY INFORMATION

Tribes, tribal organizations, and nonprofit private organizations authorized by a tribe, as defined in *Section I*. of this announcement, are eligible for funding under this program. A tribe has the option to authorize a tribal organization or a nonprofit private organization to submit an application and administer the grant funds awarded under this grant (section 10409(b)). Tribes may apply singularly or as part of a consortium with other tribes.

## **Additional Information on Eligibility**

# **DUNS Number and System for Award Management (SAM) Requirement**

All applicants must have a DUNS number (www.dnb.com), be registered with the

System for Award Management (SAM, <a href="www.sam.gov">www.sam.gov</a>), and maintain an active SAM registration until the application process is complete, and should a grant be made, throughout the life of the award. Applicants should finalize a new, or renew an existing, registration at least two weeks before the application deadline to allow time to resolve any issues that may arise. Failure to comply with these requirements may result in your inability to submit your application or receive an award. Maintain documentation (with dates) of your efforts to register or renew at least two weeks before the deadline. See the SAM Quick Guide for Grantees at:

https://www.sam.gov/sam/transcript/SAM\_Quick\_Guide\_Grants\_Registrations-v1.6.pdf.

HHS requires all entities that plan to apply for, and ultimately receive, federal grant funds from any HHS Agency, or receive subawards directly from recipients of those grant funds to:

- Be registered in the SAM prior to submitting an application or plan;
- Maintain an active SAM registration with current information at all times during which it has an active award or an application or plan under consideration by an OPDIV; and
- Provide its active DUNS number in each application or plan it submits to the OPDIV.

ACF is prohibited from making an award until an applicant has complied with these requirements. At the time an award is ready to be made, if the intended recipient has not complied with these requirements, ACF:

• May determine that the applicant is not qualified to receive an award; and

• May use that determination as a basis for making an award to another applicant.

# IV. APPLICATION REQUIREMENTS

# Forms, Assurances, Certifications, and Policy

Applicants seeking financial assistance under this announcement must submit the listed Standard Forms (SFs), assurances, certifications and policy. All required Standard Forms, assurances, and certifications are available at <a href="ACF Funding Opportunities">ACF Funding Opportunities</a>
Forms or at the <a href="Grants.gov Forms Repository">Grants.gov Forms Repository</a> unless specified otherwise.

Forms/Certificatio	Description	Where Found
ns		
SF 424M	This is a required Standard	www. Grants.gov Forms
	Form.	Repository/Active Forms
	Application for Federal	
	Assistance - Mandatory	
Certification	Required of all applicants at	Available at
Regarding	the time of their application. If	http://www.acf.hhs.gov/grants
Lobbying	not available with the	<u>-forms</u>
	application, it must be	
	submitted prior to the award	
	of the grant.	
SF-LLL -	If any funds have been paid or	"Disclosure Form to Report
Disclosure of	will be paid to any person for	Lobbying" is available at
Lobbying	influencing or attempting to	http://www.acf.hhs.gov/grants
Activities	influence an officer or	<u>-forms.html</u>
	employee of any agency, a	
	member of Congress, an	
	officer or employee of	
	Congress, or an employee of a	
	member of Congress in	
	connection with this	

	I	
	commitment providing for the	
	United States to insure or	
	guarantee a loan, the applicant	
	shall complete and submit the	
	SF-LLL, "Disclosure Form to	
	Report Lobbying," in	
	accordance with its	
	instructions. Applicants must	
	furnish an executed copy of	
	the Certification Regarding	
	Lobbying prior to award.	
The needs of	See Appendix B for	See Appendix B for the
lesbian, gay,	submission requirements.	complete policy description.
bisexual,		
transgender, and		
questioning youth		
are taken into		
consideration in		
applicants		
program design.		

# **Assurances and Policy**

Each applicant must provide a signed copy of both the assurance and policy. (See Appendices A and B.)

# **The Project Description**

The content of the application should include the following in this order:

# A. Cover Letter

The cover letter of the application should include the following information:

- (1) The name and mailing address of the tribe, tribal organization, or nonprofit private organization applying for the FVPSA grant.
- (2) The name of the Tribally Designated Official authorized to administer this grant, along with the Official's telephone number, fax number, and e-mail address.
- (3) The name of a Program Contact designated to administer and coordinate programming, including the telephone number, fax number, and e-mail address.
- (4) The Employee Identification Number (EIN) of the entity submitting the application.
- (5) The D-U-N-S number of the entity submitting the application (see *Section III*. *Eligibility*).
- (6) The signature of the Tribally Designated Official (see Section I. Definitions).

## **B.** Program Description

An overview of the project including:

- (1) A description of the service area(s) and population(s) to be served.
- (2) A description of the services and activities to be provided with FVPSA funds.
- (3) A description of barriers that challenge the effectiveness of the operation of the program and/or services provided to victims of domestic violence, family violence, and dating violence, and their dependents.
- (4) A description of the technical assistance needed to address the described barriers.

# C. Capacity

A description of the applicant's operation of and/or capacity to carry out a FVPSA program.

This might be demonstrated in ways such as the following:

- (1) The current operation of a shelter (including a safe house), or domestic and dating violence prevention program;
- (2) The establishment of joint or collaborative service agreements with a local public agency or a private nonprofit agency for the operation of family violence, domestic violence, or dating violence activities or services; or
- (3) The operation of other social services programs.

## D. Services to be Provided

A description of the activities and services to be provided, including:

- (1) How the grant funds will be used to provide shelter, supportive services, and prevention services for victims of family violence, domestic violence, and dating violence. Please note that for the purposes of this grant, domestic violence does not include services targeted solely to address child abuse and neglect.
- (2) How the services are designed to reduce family violence, domestic violence, and dating violence.

- (3) A plan describing how the organization will provide specialized services for children exposed to family violence, domestic violence, or dating violence.
- (4) An explanation of how the program plans to document and track services provided, as well as any outcomes that can be linked to the program's logic model.
- (5) A description of how the funds are to be spent. For example, a half-time Domestic Violence Advocate and costs for transportation to shelter.

### E. Involvement of Individuals and Organizations

A description of the procedures designed to involve knowledgeable individuals and interested organizations in providing services funded under FVPSA. For example, knowledgeable individuals and interested organizations may include tribal officials or social services staff involved in family violence prevention, tribal law enforcement officials, representatives of State or Tribal Domestic Violence Coalitions, and operators of domestic violence shelters and service programs.

#### F. Involvement of Community-based Organizations

- (1) A description of how the applicant will involve community-based organizations whose primary purpose is to provide culturally appropriate services to underserved populations.
- (2) A description of how these community-based organizations can assist the tribe in addressing the unmet needs of such populations.

## G. Current Signed Tribal Resolution

A copy of a current tribal resolution or an equivalent document that:

- (1) Covers the entirety of FY 2014, including a date when the resolution or equivalent document expires, which can be no more than 5 years.
- (2) States that the tribe or tribal organization has the authority to submit an application on behalf of the individuals in the tribe(s) and to administer programs and activities funded.

**Note:** An applicant that received no funding in the immediately preceding fiscal year must submit a new tribal resolution or its equivalent. An applicant funded as part of a consortium in the immediately preceding year that is now seeking funds as a single tribe must also submit a new resolution or its equivalent. Likewise, an applicant funded as a single tribe in the immediately preceding fiscal year that is now seeking funding as a part of a consortium must submit a new resolution or its equivalent.

#### H. Policies and Procedures

Written documentation of the policies and procedures developed and implemented, including copies of the policies and procedures, to ensure that the safety and confidentiality of clients and their dependents served is maintained as described in *Section I*.

## **Paperwork Reduction Disclaimer**

As required by the Paperwork Reduction Act, 44 U.S.C. 3501-3520, the public reporting burden for the project description is estimated to average 10 hours per response, including the time for reviewing instructions, gathering and maintaining the data needed, and reviewing the collection of information. The Project Description information collection is approved under OMB control number 0970-0280, which expires November 30, 2014. An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a currently valid OMB control number.

## **Intergovernmental Review of Federal Programs**

The review and comment provisions of the Executive Order (E.O.) 12372 and Part 100 do not apply. Federally recognized tribes are exempt from all provisions and requirements of E.O. 12372.

## **Funding Restrictions**

The Consolidated Appropriations Act, 2014 (Pub.L. 113-76), enacted January 17, 2014, limits the salary amount that may be awarded and charged to ACF grants and cooperative agreements. Award funds issued under this announcement may not be used to pay the

salary, or any percentage of salary, to an individual at a rate in excess of Executive Level II. The Executive Level II salary of the Federal Executive Pay scale is \$181,500 (http://www.opm.gov/policy-data-oversight/pay-leave/salaries-wages/salary-tables/pdf/2014/EX.pdf). This amount reflects an individual's base salary exclusive of fringe benefits and any income that an individual may be permitted to earn outside of the duties to the applicant organization. This salary limitation also applies to subawards/subcontracts under an ACF mandatory and discretionary grant.

# **Application Submission**

Applications should be sent or delivered to:

Family Violence Prevention and Services Program

Family and Youth Services Bureau

Administration on Children, Youth and Families

Administration for Children and Families

Attention: Shena R. Williams

1250 Maryland Avenue, S.W., Suite 8213

Washington, D.C. 20024

#### V. AWARD ADMINISTRATION INFORMATION

**Administrative and National Policy Requirements** 

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Awards issued under this announcement are subject to the uniform administrative requirements and cost principles of 45 CFR 74 (Uniform Administrative Requirements for Awards and Subawards to Institutions of Higher Education, Hospitals, Other Nonprofit Organizations, and Commercial Organizations) or 45 CFR 92 (Uniform Administrative Requirements for Grants and Cooperative Agreements to State, Local, and Tribal Governments). The Code of Federal Regulations (CFR) is available at <a href="https://www.gpo.gov">www.gpo.gov</a>.

An application funded with the release of federal funds through a grant award does not constitute, or imply, compliance with federal regulations. Funded organizations are responsible for ensuring that their activities comply with all applicable federal regulations.

## **Equal Treatment for Faith-Based Organizations**

Grantees are also subject to the requirements of 45 CFR part 87.1(c), Equal Treatment for Faith-Based Organizations, which says, "Organizations that receive direct financial assistance from the [Health and Human Services] Department under any Department program may not engage in inherently religious activities, such as worship, religious instruction, or proselytization, as part of the programs or services funded with direct financial assistance from the Department." Therefore, organizations must take steps to completely separate the presentation of any program with religious content from the

presentation of the federally funded program by time or location *in such a way that it is* clear that the two programs are separate and distinct. If separating the two programs by time but presenting them in the same location, one program must completely end before the other program begins.

A faith-based organization receiving HHS funds retains its independence from federal, state, and local governments, and may continue to carry out its mission, including the definition, practice, and expression of its religious beliefs. For example, a faith-based organization may use space in its facilities to provide secular programs or services funded with federal funds without removing religious art, icons, scriptures, or other religious symbols. In addition, a faith-based organization that receives federal funds retains its authority over its internal governance, and it may retain religious terms in its organization's name, select its board members on a religious basis, and include religious references in its organization's mission statements and other governing documents in accordance with all program requirements, statutes, and other applicable requirements governing the conduct of HHS-funded activities.

Regulations pertaining to the Equal Treatment for Faith-Based Organizations, which includes the prohibition against federal funding of inherently religious activities, Understanding the Regulations Related to the Faith-Based and Neighborhood Partnerships Initiative" are available

at <a href="http://www.hhs.gov/partnerships/about/regulations/">http://www.hhs.gov/partnerships/about/regulations/</a>. Additional information, resources, and tools for faith-based organizations is available through The Center for Faith-based

and Neighborhood Partnerships website at

http://www.hhs.gov/partnerships/index.html and at the Administration for Children & Families: Toolkit for Faith-based and Community Organizations.

## **Requirements for Drug-Free Workplace**

The Drug-Free Workplace Act of 1988 (41 U.S.C. 8102 et seq.) requires that all organizations receiving grants from any federal agency agree to maintain a drug-free workplace. By signing the application, the Authorizing Official agrees that the grantee will provide a drug-free workplace and will comply with the requirement to notify ACF if an employee is convicted of violating a criminal drug statute. Failure to comply with these requirements may be cause for debarment. Government-wide requirements for Drug-Free Workplace for Financial Assistance are found in 2 CFR part 182; HHS implementing regulations are set forth in 2 CFR part 382.400. All recipients of ACF grant funds must comply with the requirements in Subpart B - Requirements for Recipients Other Than Individuals, 2 CFR part 382.225. The rule is available at <a href="http://ecfr.gpoaccess.gov/cgi/t/text/text-">http://ecfr.gpoaccess.gov/cgi/t/text/text-</a>

idx?c=ecfr;sid=18b5801410be6af416dc258873ffb7ec;rgn=div2;view=text;node=200911

#### **Debarment and Suspension**

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HHS regulations published in 2 CFR part 376 implement the government-wide

debarment and suspension system guidance (2 CFR part 180) for HHS' non-procurement programs and activities. "Non-procurement transactions" include, among other things, grants, cooperative agreements, scholarships, fellowships, and loans. ACF implements the HHS Debarment and Suspension regulations as a term and condition of award. Grantees may decide the method and frequency by which this determination is made and may check the Excluded Parties List System (EPLS) located at <a href="www.sam.gov">www.sam.gov</a>, although checking the EPLS is not required. More information is available at <a href="http://www.acf.hhs.gov/grants-forms">http://www.acf.hhs.gov/grants-forms</a>.

#### **Pro-Children Act**

The Pro-Children Act of 2001, 20 U.S.C. 7181 through 7184, imposes restrictions on smoking in facilities where federally funded children's services are provided. HHS grants are subject to these requirements only if they meet the Act's specified coverage. The Act specifies that smoking is prohibited in any indoor facility (owned, leased, or contracted for) used for the routine or regular provision of kindergarten, elementary, or secondary education or library services to children under the age of 18. In addition, smoking is prohibited in any indoor facility or portion of a facility (owned, leased, or contracted for) used for the routine or regular provision of federally funded health care, day care, or early childhood development, including Head Start services to children under the age of 18. The statutory prohibition also applies if such facilities are constructed, operated, or maintained with federal funds. The statute does not apply to children's services provided in private residences, facilities funded solely by Medicare or Medicaid funds, portions of

facilities used for inpatient drug or alcohol treatment, or facilities where WIC coupons are redeemed. Failure to comply with the provisions of the law may result in the imposition of a civil monetary penalty of up to \$1,000 per violation and/or the imposition of an administrative compliance order on the responsible entity.

## Approval/Disapproval of an Application

The Secretary of HHS shall approve any application that meets the requirements of the FVPSA and this announcement. The Secretary shall not disapprove an application unless the Secretary gives the applicant reasonable notice of the Secretary's intention to disapprove and a 6-month period providing an opportunity for correction of any deficiencies. The Secretary shall give such notice within 45 days after the date of submission of the application if any of the provisions of the application have not been satisfied. If the tribe does not correct the deficiencies in such application within the 6-month period following the receipt of the Secretary's notice, the Secretary shall withhold payment of any grant funds to such tribe until such date as the tribe provides documentation that the deficiencies have been corrected.

#### VI. REPORTING REQUIREMENTS

#### **Performance Progress Reports (PPR)**

ACF grantees must submit a PPR using the standardized format provided by FVPSA and

approved by OMB (0970-0280). This report will describe the grant activities carried out

during the year, report the number of people served, and contain a plan to document and

track services provided, as well as any outcomes that can be linked to the program's logic

model. Consortia grantees should compile the information from the individual report of

each participating tribe into a comprehensive PPR for submission. A copy of the PPR is

available on the FYSB website at: www.acf.hhs.gov/programs/fysb/resource/ppr-tribal-

fvpsa.

PPRs for tribes and tribal organizations are due on an annual basis at the end of the calendar

year (December 30) and will cover from October 1 through September 30. Grantees should

submit their reports online through the Online Data Collection (OLDC) system at the

following address: <a href="https://extranet.acf.hhs.gov/ssi">https://extranet.acf.hhs.gov/ssi</a> with a copy sent to:

Division of Family Violence Prevention (FVPSA Programs)

Family and Youth Services Bureau

Administration on Children, Youth and Families

Administration for Children and Families

Attention: Shena R. Williams

1250 Maryland Avenue, S.W., Room 8213

Washington, D.C. 20024

Phone: (202) 205-5932

Email: Shena. Williams@acf.hhs.gov

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## Federal Financial Reports (FFR)

Grantees must submit annual Financial Status Reports. The first SF-425A is due December 30, 2014. The final SF-425A is due December 30, 2015. SF-425A can be found at: <a href="https://www.whitehouse.gov/omb/grants/grants\_forms.html">www.whitehouse.gov/omb/grants/grants\_forms.html</a>, <a href="https://www.forms.gov">www.forms.gov</a>.

Completed reports may be mailed to:

Deborah Bell

**Division of Mandatory Grants** 

Office of Grants Management

Administration for Children and Families

370 L'Enfant Promenade, SW, 6<sup>th</sup> Floor

Washington, D.C. 20447

Grantees should submit their reports online through the Online Data Collection (OLDC) system at the following address: <a href="https://extranet.acf.hhs.gov/ssi">https://extranet.acf.hhs.gov/ssi</a>. Failure to submit reports on time may be a basis for withholding grant funds, or suspending or terminating the grant. All funds reported as unobligated after the obligation period will be recouped.

## VII. FFATA Subaward and Executive Compensation

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Awards issued as a result of this funding opportunity may be subject to the

Transparency Act subaward and executive compensation reporting requirements of 2

CFR 170. See ACF's <u>Award Term for Federal Financial Accountability and</u>

<u>Transparency Act (FFATA) Subaward and Executive Compensation Reporting</u>

<u>Requirement</u> implementing this requirement and additional award applicability information.

ACF has implemented the use of the SF-428 *Tangible Property Report* and the SF-429 *Real Property Status Report* for all grantees. Both standard forms are available at <a href="www.whitehouse.gov/omb/grants\_forms/">www.whitehouse.gov/omb/grants\_forms/</a>.

#### VIII. AGENCY CONTACT

# **Program Office Contact**

Shena R. Williams, Program Specialist at (202) 205-5932 or e-mail at Shena. Williams@acf.hhs.gov

## **Grants Management Contact**

Deborah Bell, Division of Mandatory Grants at (202) 401-4611 or email at <a href="mailto:Deborah.Bell@acf.hhs.gov">Deborah.Bell@acf.hhs.gov</a>

## IX. Appendices

- A. Assurances of Compliance with Grant Requirements
- B. LGBTQ (also known as "Two-Spirited") Accessibility Policy

## Appendix A

### ASSURANCES OF COMPLIANCE WITH GRANT REQUIREMENTS

The grantee certifies that it will comply with the following assurances under the Family Violence Prevention and Services Act, 42 U.S.C. 10401, et seq. (cited herein by the applicable section number only):

- (1) Family Violence Prevention and Services Act (FVPSA) grant funds will be used to provide shelter, supportive services or prevention services to adult and youth victims of family violence, domestic violence, or dating violence and their dependents (section 10408(b)(1)).
- (2) Not less than 70 percent of the funds distributed shall be for the primary purpose of providing immediate shelter and supportive services as defined in section 10402(9) and (12) to adult and youth victims of family violence, domestic violence or dating violence as defined in section 10402(2), (3) and (4), and their dependents (section 10408(b)(2)).
- (3) Not less than 25 percent of the funds distributed shall be for the purpose of providing supportive services and prevention services as described in section 10408(b)(1)(B)

through (H), to victims of family violence, domestic violence, or dating violence, and their dependents (section 10408(b)(2)).

- (4) Grant funds will not be used as direct payment to any victim of family violence, domestic violence, or dating violence, or to any dependent of such victim (section 10408(d)(1)).
- (5) No income eligibility standard will be imposed on individuals with respect to eligibility for assistance or services supported with funds appropriated to carry out the FVPSA (section 10406(c)(3)).
- (6) No fees will be levied for assistance or services provided with funds appropriated to carry out the FVPSA (section 10406(c)(3)).
- (7) The address or location of any shelter or facility assisted under the FVPSA that otherwise maintains a confidential location will, except with written authorization of the person or persons responsible for the operation of such shelter, not be made public (section 10406(c)(5)(H)).
- (8) Procedures are established to ensure compliance with the provisions of section 10406(c)(5) regarding non-disclosure of confidential of private information (section 10407(a)(2)(A)).

- (9) Pursuant to Section 10406(c)(5), comply with the new FVPSA provisions regarding non-disclosure of confidential or private information. As such, the applicant will comply with additional requirements imposed by that section which include but are not limited to: (A) grantees shall not disclose any personally identifying information collected in connection with services requested (including services utilized or denied), through grantee's funded activities or reveal personally identifying information without informed, written, reasonably time-limited consent by the person about whom information is sought, whether for the FVPSA funded activities or any other Federal or State program (additional consent requirements have been omitted *but see section* 10406(c)(5)(B)(ii)(I) for further requirements); (B) grantees may not release information compelled by statutory or court order unless adhering to the requirements of section 10406(c)(5)(C); (C) grantees may share non-personally identifying information in the aggregate for the purposes enunciated in section 10406(c)(5)(D)(ii) as well as for other purposes found in section 10406(c)(5)(D)(ii) and (iii).
- (10) As prescribed by section 10406(c)(2) of the FVPSA, the Tribe will use grant funds in a manner which avoids prohibited discrimination on the basis of age, disability, sex, race, color, national origin, or religion.
- (11) Funds made available under the FVPSA will be used to supplement and not supplant other Federal, State and local public funds expended to provide services and activities that promote the objectives of the FVPSA (section 10406(c)(6)).

(12) Receipt of supportive services under the FVPSA will be voluntary. No condition
will be applied for the receipt of emergency shelter (section 10408(d)(2)).
(13) The Tribe has a law or procedure to bar an abuser from a shared household or a
household of the abused person, which may include eviction laws or procedures (section
10407(a)(2)(H)).
Tribally Designated Official
Tribe or Tribal Organization
Appendix B
LGBTQ (also known as "Two-Spirited") Accessibility Policy
As the Authorized Organizational Representative (AOR) signing this application on
behalf of
[Insert full, formal name of applicant organization]
I hereby attest and certify that:

The needs of lesbian, gay, bisexual, transgender, and questioning (also known as "Two-Spirited") program participants are taken into consideration in applicant's program design. Applicant considered how its program will be inclusive of and non-stigmatizing toward such participants. If not already in place, awardee and, if applicable, sub-awardees must establish and publicize policies prohibiting harassment based on race, sexual orientation, gender, gender identity (or expression), religion, and national origin. The submission of an application for this funding opportunity constitutes an assurance that applicants have or will put such policies in place within 12 months of the award. Awardees should ensure that all staff members are trained to prevent and respond to harassment or bullying in all forms during the award period. Programs should be prepared to monitor claims, address them seriously, and document their corrective action(s) so all participants are assured that programs are safe, inclusive, and non-stigmatizing by design and in operation. In addition, any sub-awardees or subcontractors:

- Have in place or will put into place within 12 months of the award policies
  prohibiting harassment based on race, sexual orientation, gender, gender identity
  (or expression), religion, and national origin;
- Will enforce these policies;
- Will ensure that all staff will be trained during the award period on how to prevent and respond to harassment or bullying in all forms, and;
- Have or will have within 12 months of the award, a plan to monitor claims,
   address them seriously, and document their corrective action(s).

Insert Date of Signature:
Print Name and Title of the AOR:
Signature of AOR:
[End of full FOA]
<b>STATUTORY AUTHORITY:</b> The statutory authority for this program is 42 U.S.C. §
10401, et. seq.
Mark Greenberg,
Acting Assistant Secretary,
Administration for Children and Families.
[FR Doc. 2014-15331 Filed 06/30/2014 at 8:45 am; Publication Date: 07/01/2014]